

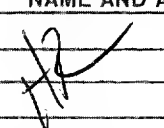
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NATIONAL INTELLIGENCE DAILY CABLE

Thursday November 18, 1976

CI NIDC 76-270C



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National Intelligence Daily Cable for Thursday November 18, 1976.

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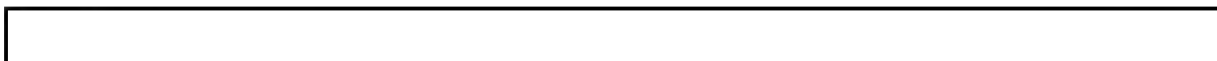
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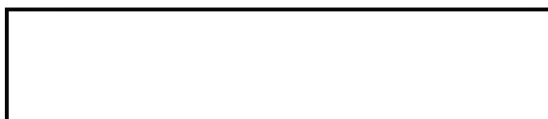
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## JORDAN: Terrorist Attack

[REDACTED] One of the terrorists who attacked a hotel in Amman, Jordan yesterday reportedly has confessed that the group was trained in Iraq and infiltrated into Jordan by Iraqi authorities. Jordan last night expelled four Iraqi diplomats to protest the attack.

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[REDACTED] A spokesman for the terrorists announced during the attack that the four were members of the same "Black June" group that attacked a hotel in Damascus on September 26.

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[REDACTED] This group, which takes its name from the month Syria made its first big military push into Lebanon, reportedly demanded that Jordan condemn the Lebanese cease-fire agreement recently endorsed by the Arab heads of state in Riyadh and Cairo. Jordan did not play a significant role in those negotiations, but has strongly backed Syria's actions in Lebanon and has long been a priority target of fedayeen and other Arab radicals.

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[REDACTED] The "Black June" group is a creation of dissident Fatah leader Sabri al-Banna, who for several years has operated from Baghdad with Iraqi support. He cooperates with the radical Popular Front for the Liberation of Palestine and with non-Arab terrorists, including the Latin American "Carlos" and the Japanese Red Army.

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[REDACTED] These groups receive operational and financial support from Libya as well as Iraq. Both governments have opposed the moderate Arabs' endorsement of Syria's victory over the Palestinians in Lebanon, and are willing to back obstructionist and punitive activities by the fedayeen.

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## USSR-YUGOSLAVIA: Brezhnev Visit

[ ] The communique issued after Soviet party leader Brezhnev's official visit to Yugoslavia this week shows signs of hard bargaining, but the Tito regime is no doubt pleased with the results. 25X1

[ ] The key element in the text, from Belgrade's perspective, is Brezhnev's reaffirmation of Soviet promises made in 1955, 1956, and 1971 to respect the Yugoslavs' "separate road" to socialism. The renewed promises by Brezhnev will probably receive wide attention in the Yugoslav media. The Tito regime needs them to build popular confidence in the future. 25X1

[ ] The communique described the atmosphere surrounding the talks as one of "cordiality, mutual understanding, and mutual respect." The word "trust" that Tito permitted in the communique after his meeting with Brezhnev in Kiev three years ago was missing. The omission seems to reflect Yugoslav wariness--revived in 1974 by a resurgence of pro-Soviet subversion--of Moscow's intentions toward Yugoslavia. 25X1

[ ] Another basic element in the document--reportedly sought by the Soviets--is a mutual pledge to end polemics over differences between the two countries. The argumentative Yugoslavs may find it difficult to abide long by the letter of this agreement. 25X1

[ ] The Soviets are undoubtedly pleased that Belgrade agreed to expand party-government contacts and cooperation. Belgrade, however, managed to insert the word "voluntary" into a statement on the standards for cooperation in the Communist movement as a hedge against imposition of Moscow's views of discipline in foreign affairs. 25X1

[ ] The communique did not directly refer to military relations, but its broad phrasing on comprehensive bilateral cooperation suggests the topic may have been discussed. We have no information as to whether Brezhnev requested increased naval access to Yugoslav ports. [ ] 25X1

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## SPAIN: Reforms

 The Spanish parliament may vote today on constitutional reforms that could set the political course for post-Franco Spain.

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 Government officials still appear confident that the bill, which would put an end to the largely appointed parliament of the Franco era and provide for a freely elected bicameral legislature, will obtain the necessary two-thirds majority of the 531 members in the Cortes.

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 We believe the vote will be close, largely because the government is apparently determined to push ahead without compromise on several key issues that have been opposed by a broad spectrum of rightists. Two provisions are particularly contentious:

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[REDACTED]

--Permitting the constitution to be amended by a simple majority in the new legislature; rightists are insisting on a two-thirds majority.

--Election of legislators by a system of proportional representation; rightists are pushing for direct elections.

[REDACTED] The government is trying to force a vote on the entire bill before considering its provisions. It is worried that capitulation on these issues could jeopardize the participation of the opposition in the political process.

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[REDACTED] On the other hand, the newly formed Popular Alliance, which is led by former interior minister Fraga and other ministers of the Franco era, has committed itself to seeking a compromise on these issues and stands to lose face if the bill goes through unaltered.

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[REDACTED] An alliance spokesman said yesterday that his group of more than 100 deputies would move to block the bill unless the voting procedure was changed.

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[REDACTED] If the rightist alliance were to vote as a bloc against the bill, it--along with the 90 or so ultra-rightists who will vote "no" come what may--could almost certainly block passage. In that case, King Juan Carlos would probably dissolve parliament and go directly to the people with a referendum.

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[REDACTED] The Popular Alliance is more likely to split, with die-hard rightists voting against the bill and the more moderate members going along with the government to avoid the dangers inherent in dissolving the parliament.

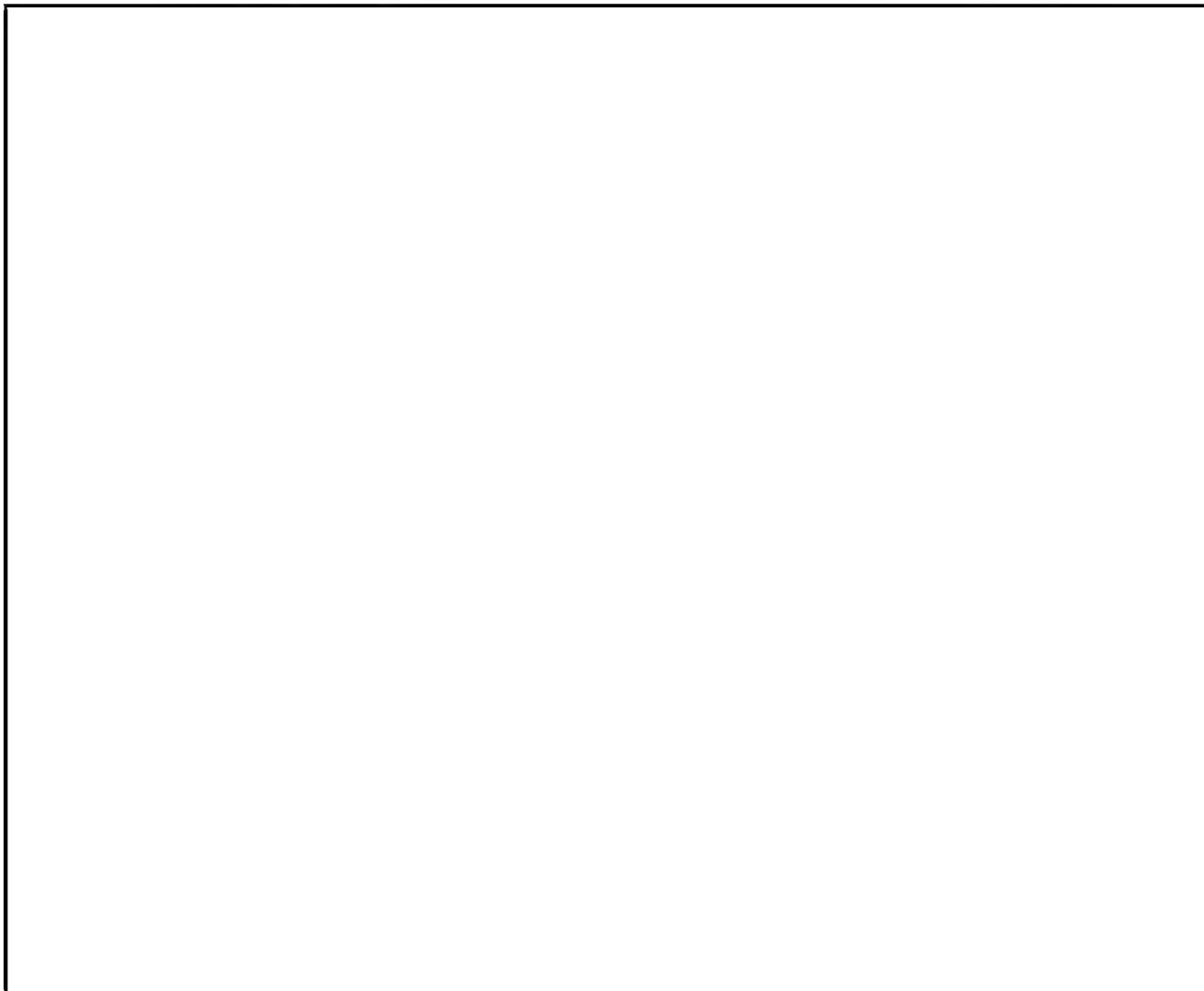
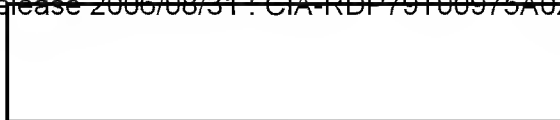
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[REDACTED] If the bill passes, the government will immediately begin preparations for the mandatory national referendum to confirm the parliament's decision. It would probably be held in late December, with the legislative election following in March or April.


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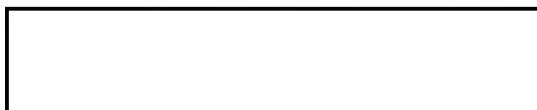
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BRAZIL: Municipal Elections

 We expect that the pro-government party in Brazil will win easily the nationwide municipal elections being held this week, but the country's leaders will be watching closely the performance of the opposition party.



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[ ] Earlier this year President Geisel described the elections as a national plebiscite on his administration, and his recent campaign activities have attracted international attention to what normally is a minor political event.

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[ ] The official results probably will not be known for several days, but the opposition appears to be leading in the major cities, where its political support is strongest. The pro-government party is considered ahead in the interior and rural areas.

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[ ] The government will win a majority of the contests for mayors and councilmen as a result of its superior national organization, recently enacted campaign restrictions, and the fact that the opposition was unable to field candidates in approximately 1,000 smaller municipalities. The military-backed regime is concerned, however, that its majority of municipal offices may be cut from 90 percent, won in 1972, to around 70 percent.

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[ ] If Geisel is embarrassed by the outcome, he may make major changes in the electoral laws, reorganize the party system, or restructure his cabinet. [ ]

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[ ] More significantly Geisel has made the municipal elections a test of his policies. If the pro-government party does well, the current uneasiness within the conservative military and business circles that constitute his most important constituency should be reduced. If not, Geisel will almost certainly be under strong pressure to reimpose authoritarian political controls and to regulate the national economy even more stringently. [ ]

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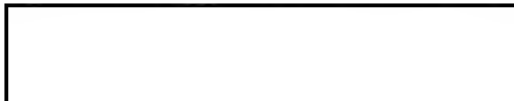
#### CHINA: Agricultural Trade

[ ] Crop conditions have not been good in China this year, and Peking is trying to line up shipments of foreign agricultural products at attractive prices.

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[REDACTED] Australia has sold China 500,000 tons of wheat for delivery between February and June 1977. On October 7, China announced that it intends to continue buying Canadian wheat. A delegation from the Canadian Wheat Board will be in Peking tomorrow. China has also purchased 6,000 tons of soybean oil from Brazil.

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